

Message Text

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ORIGIN EA-14

INFO OCT-01 ISO-00 INT-08 L-03 CIAE-00 DODE-00 INR-10

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DOD/JCS - COL. KENTY (INFO)

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P 051945Z FEB 74

FM SECSTATE WASHDC

TO AMEMBASSY TOKYO PRIORITY

CINCPACREP GUAMXTTPI PRIORITY

INFO COMTWELVE SAN FRAN CALIF PRIORITY

C O N F I D E N T I A L STATE 023813

NOFORN

E. O. 11652: GDS

TAGS: TQ, JA, US, PFOR

SUBJ: TTPI - PROPOSED JAPANESE WAR MEMORIAL ON SAIPAN

CINCPACREP PASS TO HICOM AND STATUS LNO, SAIPAN

COMTWELVE FOR AMBASSADOR WILLIAMS

FROM STATE AND INTERIOR

REF: A. HICOMTERPACIS 010510Z FEB 74 (STATUS LNO 28)

B. HICOMTERPACIS 010528Z FEB 74 (STATUS LNO 30)

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1. ALTHOUGH CONCERNED WASHINGTON AGENCIES WERE AWARE THAT

SOME MONTHS AGO THERE HAD BEEN SOME PRELIMINARY DISCUSSION ON SAIPAN OF PROPOSED MEMORIAL, REFTELS PROVIDED FIRST INDICATION MATTER HAD PROGRESSED TO COMPLETED NEGOTIATION OF DRAFT AGREEMENT. WE ALSO WERE UNAWARE GOJ PLANNING SO FAR ADVANCED AS TO INCLUDE APPROPRIATION OF FUNDS AND CON-TEMPLATION MINISTERIAL DEDICATION CEREMONIES IN MARCH.

2. APPARENTLY AS RESULT OF CONVERSATION WITH JAPANESE CONSUL SHINTAKU REPORTED REFTEL (A), JAPANESE EMBOFF (ITO) CALLED ON DEPT. STATE FEB 4 TO CONVEY TEXT PROPOSED AGREE-MENT IDENTICAL TO THAT REPORTED REFTEL (B), AND TO REQUEST ON BEHALF OF GOJ EARLY USG APPROVAL OF PROJECT AND AGREE-MENT. HE STRESSED URGENCY OF MATTER NOTING GOJ APPROPRI-ATED FUNDS

MUST BE EXPENDED (APPARENTLY THROUGH OBLIGATION CONSTRUC-TION CONTRACTS) PRIOR MARCH 31. DEPTOFFS INFORMALLY AD- VISED THAT THERE APPEARED TO BE NO PROBLEM IN PRINCIPLE WITH PROJECT, BUT THAT WE BECAME AWARE OF DETAILS ONLY ON FEBRUARY 1. WE MUST REVIEW AGREEMENT, INCLUDING MODALI- TIES, PRIOR ANY FORMAL CONSENT. DEPTOFFS TOOK OPPORTUNITY STRESS IMPORTANCE DEALING WITH TTPI THROUGH NORMAL DIPLO- MATIC CHANNELS. ITO WAS UNAWARE OF ANY PLANS FOR SAIPAN DEDICATION CEREMONIES TO INCLUDE GOJ OFFICIALS.

3. OUR CONCERN TWOFOLD: (A) WASHINGTON AGENCIES NOT KEPT INFORMED ON A SUBJECT WHICH IS MATTER OF SOME SENSITIVITY; I.E. NEGOTIATIONS PROCEEDED WELL PAST "POINT OF NO RETURN" BEFORE PROJECT SUBMITTED TO WASHINGTON FOR REVIEW; AND (B) OUR IMPRESSION THAT STATUS LNO ON SAIPAN NOT KEPT FULLY INFORMED BY EITHER TOKYO OR TTPI HICOM'S OFFICE OF AGREE- MENT NEGOTIATIONS.

4. ABOVE HAVING BEEN SAID IT WOULD APPEAR ANY CANCEL- LATION OR UNDUE DELAY PROJECT COULD RESULT IN SERIOUSLY NEGATIVE POLITICAL REACTIONS ON SAIPAN. SINCE GOJ APPEARS TO HAVE NEGOTIATED ARRANGEMENTS WITH TTPI ADMINISTRATION IN GOOD FAITH, WE ALSO ASSUME CANCELLATION OR UNDUE DELAYS WOULD BE DEEPLY RESENTED IN TOKYO.

5. WE ARE LESS CERTAIN ABOUT STATUS OF REPORTED SAIPAN VISIT BY JAPANESE MINISTER HEALTH AND WELFARE MINISTER IN CONFIDENTIAL

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LATE MARCH, TOGETHER WITH FOUR MEMBERS DIET (PARA ONE, REFTEL A). WHILE NOT NECESSARILY OPPOSED TO VISIT, WE BELIEVE GOJ SHOULD TAKE UP QUESTION OF MINISTERIAL VISIT TO AREAS UNDER US ADMINISTRATION THROUGH NORMAL DIPLOMATIC CHANNELS, AND NOT DIRECTLY WITH TTPI ADMINISTRATION.

6. FOR TOKYO. IN LIGHT FOREGOING, REQUEST YOU DISCUSS MATTER WITH FONOFF ALONG FOLLOWING LINES: (A) CONFIRM

PROJECT AND PROPOSED AGREEMENT NOW UNDER REVIEW IN WASHINGTON. WE DO NOT CONTEMPLATE POSING OBJECTIONS TO MEMORIAL, ESPECIALLY IN LIGHT PRECEDENT OF EXCELLENT CO-OPERATION FROM GOJ WITH RESPECT VARIOUS US MEMORIALS IN RYUKYU AND BONIN ISLANDS. WE DO WISH EXAMINE MODALITIES, I.E. POSSIBILITY THAT IN ITS PRESENT FORM PROPOSED AGREEMENT COULD BE INTERPRETED AS HAVING INTERGOVERNMENTAL CHARACTER. THIS IS PRECEDENT WE WISH AVOID OWING IMPLICATIONS FOR FUTURE POLITICAL STATUS NEGOTIATIONS. (B) WITHOUT IMPLYING APPROVAL OR DISAPPROVAL, OR SOLICITING FORMAL PROPOSAL, WOULD APPRECIATE INFO ON PROPOSED MINISTERIAL VISIT. (C) TO EXTENT YOU DEEM NECESSARY, URGE UPON FONOFF IMPORTANCE ALL GOJ AGENCIES HANDLING ALL FUTURE CONTACTS WITH TTPI ADMINISTRATION THROUGH NORMAL DIPLOMATIC CHANNELS.

7. FOR THE FUTURE, ALSO REQUEST THAT YOU KEEP STATUS LNO AND DEPARTMENT FULLY INFORMED ON GOJ ACTIVITIES RELATING TO TTPI.

8. FOR HICOM AND STATUS LNO. WOULD APPRECIATE YOUR RECOMMENDATIONS ON CONTEMPLATED MINISTERIAL VISIT. ALSO WE WISH AGAIN EMPHASIZE IMPORTANCE HICOM'S OFFICE KEEPING STATUS LNO FULLY REPEAT FULLY INFORMED ON ALL ACTIVITIES WITH FOREIGN AFFAIRS IMPLICATIONS, INCLUDING IN PARTICULAR CONTACTS WITH GOJ. IN THIS CONNECTION, REQUEST YOU CAREFULLY REVIEW LEVEL AND CHARACTER DISTRICT ADMINISTRATION (ESPECIALLY IN MARIANAS) DEALINGS WITH GOJ WITH VIEW TO FURTHER CENTRALIZING ALL FOREIGN AFFAIRS RELATED ACTIVITIES IN TTPI HEADQUARTERS. KISSINGER

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